

### LOS ANGELES POLICE DEPARTMENT

# USE OF FORCE DIRECTIVE

UOF Directive No. 10 December 2023

## **HANDCUFFING**

#### **PURPOSE**

The principle reason for handcuffing is to maintain control of an individual and to minimize the possibility of a situation escalating to a point that would necessitate using a higher level of force or restraint. The decision to use restraining procedures and devices depends on common sense and good judgment. While felony arrestees shall normally be handcuffed, the restraining of detainees and misdemeanants is discretionary. The purpose of this Directive is to examine discretion and safety considerations in handcuffing.

#### **PROTOCOL**

The decision to handcuff a person is not based on rigid criteria. It is determined by the nature of each situation as perceived by the officer. To ensure the effective and appropriate use of handcuffs, it is necessary to place the responsibility for handcuffing with the involved officers. Officers should evaluate all available facts and circumstances concerning each person prior to determining whether to use handcuffs. The varied nature of each situation makes it unrealistic to provide specific and detailed guidelines for handcuffing.

When determining whether to handcuff a person, the following factors should be considered: the possibility of escape or the incident escalating, the potential threat to the officers and other persons, the positional advantage or disadvantage of the officer during searching procedures, the size, relative strength, and skill level of the officer versus the person, and the knowledge of the individual's previous encounters with law enforcement. Consistent with the Department's Tactical De-escalation and Use of Force policies, officers should utilize appropriate care when dealing with subjects either known or perceived to be from vulnerable populations, vulnerable populations, as defined here include, but are not limited to children, elderly persons, people who are pregnant, and people with physical, mental, and developmental disabilities.

# **People with Mental Illness**

When taking a person with a mental illness into custody, Department personnel shall evaluate the totality of the circumstances, Department personnel should not

unnecessarily escalate the contact but should consider tactical de-escalation techniques and tactical disengagement where appropriate.

When the age or physical condition (i.e., height, weight, strength, apparent intoxication, or influence of an illicit substance) of a person with a mental illness is such that the personal safety of the individual or the officer will clearly not be jeopardized, the use of handcuffs *shall not be required*, but shall be used at the discretion of the officer.

The decision as to the timing and use of handcuffs shall be based in part on the viability of de-escalation factors such as time and distance, to reduce the likelihood that the application of the restraints unduly results in an aggressive/combative response from the person with a mental illness.

Officers shall only use official handcuffs and ensure that the handcuffs are double-locked. Temporary plastic handcuffs shall not be used to restrain a person with mental illness, nor may such restraints be furnished to private persons by Department personnel for use in restraining persons with mental illness.

**Medical Imaging Exceptions:** When a person with a mental illness is receiving medical treatment, which requires medical imaging where metal handcuffs are not permissible, temporary plastic restraints may be used for the medical procedure only. Personnel are permitted to use Department approved temporary plastic restraints on individuals with a mental illness. However, absent exigent circumstances and sufficient need, Department personnel are expected to make every effort to utilize official handcuffs on persons with a mental illness.

Officers who have identified arrestees with mental health needs shall ensure that treatment and basic health services be provided by qualified staff. Qualified staff will verify that coordinated health services and care are integrated, an arrestee's medical and mental health needs are met, and identifying the impact of the medical and mental health needs on each other are adequately addressed (State of California, Board of State and Community Corrections, Title 15, Section 1209).

# **Restraints and Pregnant Arrestees**

Officers who have identified an arrestee to be pregnant or in recovery after delivery shall not restrain the arrestee by the use of leg irons, waist chains, or handcuffs behind the body.

**Note:** If it becomes necessary due to violent behavior to restrain a pregnant arrestee behind their body, the watch commander shall be notified by arresting officers.

A pregnant arrestee in labor, during delivery, or in recovery after delivery, shall not be restrained by the wrists, ankles, or both, unless deemed necessary for the safety and security of the arrestee, the staff, or the public.

If the use of restraints on a pregnant arrestee is required, they shall be removed when a professional who is currently responsible for the medical care of the pregnant arrestee during a medical emergency, labor, delivery, or recovery after delivery determines that the removal of the restraints is medically necessary. Officers shall advise a pregnant arrestee, orally or in writing, of the policy pertaining to pregnant arrestees (State of California, Board of State and Community Corrections, Title 15, Section 1058.5).

# **Safety Considerations**

Handcuffs are meant to be a temporary restraint and are not escape-proof. Officers should always remain alert for an attempted escape. It is not uncommon for a person to conceal a handcuff key or metal shim to assist in escaping from custody. Additionally, people may attempt to slip the handcuffs off their hands, or underneath their legs. Officers should also be aware that some people may be able to remove weapons from their front or rear waistband area and pant pockets even while handcuffed. Officers should not assume that handcuffing removes the possibility of the person using a weapon against them. Officers should continue to monitor the individual after being handcuffed, including during transportation, while at a hospital for medical treatment and while an arrestee is in a holding tank prior to booking. Remember that an arrestee who is seated on a holding bench should be properly handcuffed and secured to the bench.

If bodyweight is used to gain control of an individual, officers should only apply direct weight to the suspect's back for as long as reasonable to control the individual. Once the person is handcuffed, officers shall immediately search the waistband area and as soon as practical place the individual in an upright seated position, or in the left lateral recumbent position (recovery position). If this is not possible due to medical or tactical reasons, placing the individual on their right side is an acceptable substitute. This minimizes the time the suspect spends on his/her stomach after being restrained reducing the risk of positional asphyxia.

If the individual continues to act violently or potentially endangers the officers, themselves or others, officer(s) may use physical force to hold the individual in one of the approved positions.

**Note:** There may be unique situations where moving the subject/suspect in the seated or recovery position may not be advisable due to an injury. Officers' actions in these situations must be based on objective reasonableness, the totality of the circumstances, and the Department's guiding principle of reverence for human life.

## **Injuries**

While minor injuries such as abrasions and contusions are sometimes unavoidable even when the handcuffs are properly applied, officers should attempt to minimize serious injuries by checking to ensure the handcuffs are not too tight. The handcuffs should be just loose enough that they do not cut off the circulation. If the handcuffs are so tight that they cannot slide on the skin at all, they may be too tight. Conversely, the handcuffs should not be so loose that they can slide over the protruding bone of the wrist in either

direction. If the handcuffs are too loose, the person may be able to escape by slipping the handcuffs over their hands; some people can make the diameter of their hand smaller than their wrist bone. The handcuffs shall be double locked prior to transportation to ensure that they do not tighten inadvertently.

Officers should monitor the individual for signs of medical distress. Generally, the passenger/cover officer is responsible for monitoring the individual's condition and shall request a rescue ambulance if the individual shows signs of medical distress, such as unconsciousness or has difficulty breathing.

# **Handcuffing Techniques**

Handcuffing techniques include speed cuffing, handcuffing with the hands behind the head, handcuffing from the high risk prone and high-risk kneeling positions, handcuffing from a rear arm finger flex, and handcuffing on the ground from the back-control position. The specific technical procedures for each of these techniques can be found in the LAPD Arrest and Control Manual.

Basic Handcuffing: When there is a need to use handcuffs, officers should remember the basic procedures for proper application. The hands should be handcuffed behind the back with palms together, or back-to-back. Attempt to avoid injury to the wrists when applying the handcuffs and check to ensure the handcuffs are not too loose or too tight. Handcuffs should be double-locked.

Speedcuffing: An effective way to quickly secure a person's hands. With the person in the pat down position, the handcuffs are drawn and held by the chain. The handcuffs are pressed onto one wrist, then onto the other wrist in one fast, crisp motion. The handcuffs are





immediately adjusted to firmly secure the hands.

## **Restraining Devices**

**Plastic Handcuffs:** The plastic handcuff is a disposable restraining device provided to officers for use as an alternate or reserve means of restraint. Officers should carry two of these handcuffs as part of their field equipment. This will allow the control and transportation of arrestees when there are not enough steel handcuffs available. The plastic handcuff is prepared for use by inserting the serrated tips of the straps through the eyelets located between the two straps, forming two loops. The person's hands should be placed behind the back, palms out, with the thumbs up.

The cuffs are placed over hands and tightened to secure the wrists. The one-way locking action in the head of the plastic handcuff prevents the restraint from being loosened once applied. Therefore, care should be taken not to tighten the restraint more than is necessary. The restraint is removed by using Department cutters which are available in the Area watch commanders' offices and in some supervisors' vehicles.



Plastic handcuffs should not be used to restrain combative persons or persons with mental illness. These restraints can be difficult to apply while attempting to gain physical control of a person. Additionally, if a person continues to struggle and resist these restraints once they have been applied, it may cause abrasions or contusions to their wrists.



When two people have been handcuffed, they may be secured together by using a plastic handcuff around their upper arms. One loop of the plastic handcuff is secured on the first person's upper arm, and the other loop secures

the second individual's upper arm.

The plastic handcuff can also assist officers in controlling an already handcuffed person

by preventing them from slipping the handcuffs underneath their legs. The person's handcuffed hands can be secured to the belt by utilizing a plastic handcuff looped around the handcuffs' linking chain and their belt.



**Note:** Temporary plastic restraining may be used when engaged in an unusual occurrence, such as large-scale crowd control tactics, and officers deem handcuffing necessary to ensure the safety of themselves and others.

When a person is in custody at a Non-Secure Contract Hospital, and a Magnetic Resonance Imaging (MRI) or Computerized Tomography (CT) scan is needed, officers will need to remove Department issued handcuffs, due to the prohibition of metallic objects during these procedures. Plastic cuffs should be used to replace handcuffs for officer safety during the scan. Handcuffs should not be removed until the plastic cuffs have been applied. Once the MRI or CT procedure is complete, the handcuffs should be placed back on before removing the plastic cuffs.

**Hobble Restraint Device:** The Hobble Restraint Device may be used as an alternative to handcuffs on a non-violent person with an arm injury or full arm cast. The officer places the hobble loop just above the elbows. The loop is slowly tightened until it appears the person cannot escape.

This technique can also be used for removing handcuffs from a violent person for fingerprinting, medical treatment, or to place the person into a holding cell with a minimal chance for an altercation. While the person is still handcuffed, the officer places the hobble loop just above the elbows. The loop is slowly tightened until it appears the person cannot escape. The officer can now safely remove the cuffs for medical treatment or fingerprinting. Additionally, if the officer intends to place the person into a cell, this method allows control of the person at the elbows.





The officer then directs the person into the cell. As the person moves forward into the cell, the officer releases the hobble and pulls it free from the person's arms. The hobble can also assist officers in controlling already handcuffed people by preventing them from slipping the handcuffs underneath their legs. The hobble can be looped around the person's waist and clipped to the handcuffs' linking chain. After locking the hobble around the arrestee's waist, any excess must be wrapped around the handcuffs' linking chain or person's wrist before it is clipped to the handcuffs.

**Carabiner Hook:** The carabiner hook is a 2" x 3 ½" aluminum alloy device that has a safety locking mechanism. The primary use of the carabiner hook is to assist officers in controlling handcuffed people by preventing them from slipping the handcuffs underneath their legs.

To utilize the carabiner hook, twist open the safety lock. Press open the carabiner and hook it onto the handcuff chain. Attach the open end to the person's belt or belt loop and twist the safety lock tightly closed to secure the hook. The carabiner hook is to be used only to control handcuffed persons as described above and must only be placed on the handcuffs and through the person's belt or belt loop. Generally, the carabiner hook shall not be used as a striking weapon or as a tool for attaching suspects to other suspects, to fences, vehicles, or any other object.





#### Removal of Handcuffs to Render Medical Aid

In adherence to the Department's guiding principle of reverence for human life, the use of handcuffs to control a person is generally meant to prevent a situation from escalating, prevent the arrestee from escaping, and reduce the threat posed to the officer and others. When the suspect is believed to be injured to the point where these considerations are no longer a factor. Officers should use their judgment and discretion to, when safe to do so, remove handcuffs from a gravely injured person if doing so would facilitate medical

treatment. There may be situations when an officer uses force to control a person, up to and including deadly force. In these situations when force is used, immediate medical treatment may be required to prevent the loss of life. In such instances, an officer may choose to handcuff the subject of the use of force to assess the scene, conduct a search of the person, secure weapons in close proximity to the subject, and assess the subject's physical condition to determine the type of medical aid required.

If the officer, based upon their assessment, determines that it is safe and necessary to remove the handcuffs from the subject to render medical aid, the officer should do so as soon as feasible. Prior to removing the handcuffs from the subject, an officer not involved in providing medical aid should be designated to remain vigilant and maintain a position that will allow them to visually observe the subject and intervene, if necessary, to prevent injury to any involved parties.

Additionally, responding employees from the Los Angeles Fire Department, or other attending medical personnel may request the removal of handcuffs from the person to render medical treatment. In these instances, officers should remove the handcuffs when it is safe to do so and maintain a position that allows them to intervene should it become necessary.

## **Rendering Aid**

After any use of force, officers shall immediately request a rescue ambulance for any injured person. In addition, officers shall promptly provide basic and emergency medical assistance to all members of the community, including victims, witnesses, subjects, suspects, persons in custody, subjects of a use of force, and fellow officers:

- To the extent of the officer's training and experience in first aid, cardiopulmonary resuscitation, and automated external defibrillator; and,
- To the level of equipment available to an officer at the time assistance is needed.

## Reporting

Any wrist lock, joint lock, C-grip, firm grip, walk down, push, pull, or bodyweight, including handcuffing, that results in an injury or complained of injury to the subject, shall be reported in accordance with current Department policy.

### CONCLUSION

Officers must be aware of the Department's discretionary handcuffing policy and how this policy influences handcuffing and restraining people. Handcuffing is not based on rigid criteria. Rather, it is determined by the unique nature of each situation, the officer's evaluation of the incident, and a concern for the wellbeing of all involved persons. Even though a person is handcuffed, a high degree of vigilance is still required of the officers.

# **Important Reminder**

Deviation from these basic concepts sometimes occurs due to the fluid and rapidly evolving nature of law enforcement encounters and the environment in which they occur. Deviations may range from minor, typically procedural or technical, to substantial deviations from Department tactical training. Any deviations are to be explained by the involved officer(s), and justification for substantial deviation from Department tactical training shall be articulated and must meet the objectively reasonable standard of the Department's Use of Force Policy.

# **AMENDMENTS**

This Use of Force Directive cancels and supersedes Training Bulletin Volume LI, Issue 2, Handcuffing, July 2022.

MICHEL R. MOORE Chief of Police

**DISTRIBUTION "A"**